8/2/10

AUGUST 10, 2010 COUNCIL

1

TO: TOWN COUNCIL

FROM: TOWN MANAGER

RE: CONSENT ITEM

RESOLUTION SUPPORTING PROPOSITION 22 INITIATIVE

ISSUE

Council Member Ucovich asks that the Council pass a resolution supporting Proposition 22 the "Local Taxpayer, Public safety and Transportation Protection Act of 2010" initiative that will be voted on in the November 2010 election.

RECOMMENDATION

Approve resolution.

CEQA

There are no CEQA issues in supporting or opposing ballot measures.

MONEY

Cost to the Town is unknown whether the ballot measure passes or fails. At this point cost projections seem to depend on which side of the argument a person chooses to stand.

DISCUSSION

The Local Taxpayer, Public Safety and Transportation Protection Act of 2010 is a citizen initiative that seeks to stop the State from taking, diverting or borrowing local government money, transportation and public transit funds dedicated to local services. It has wide support from cities in the State, special agencies, individuals and has been endorsed by the League of California Cities. Council Member Ucovich asks Council to approve a resolution evidencing Loomis support of Proposition 22.

2

TOWN OF LOOMIS

RESOLUTION	10 –
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A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF LOOMIS SUPPORTING PROPOSITION 22 THE LOCAL TAXPAYER, PUBLIC SAFETY AND TRANSPORTATION PROTECTION ACT OF 2010

WHEREAS, the State of California has commonly, especially over the last decade, taken or temporarily diverted local money from cities, counties and special districts to balance the State budget: and

WHEREAS, such taking or diverting of funds has negatively affected local budgets causing cutbacks in services in agencies that by law have to balance their budgets without the ability to take or divert money from the State; and

WHEREAS, the people in the State have qualified a measure for the November 2010 ballot to let the people decide if the State should be stopped from taking local revenues that are needed for public safety, transportation, transit and other vital local services;

NOW, THEREFORE, IT IS RESOLVED that the Town Council of the Town of Loomis does hereby support and encourage a yes vote on Proposition 22 "The Local Taxpayers, Public Safety and Transportation Protection Act" on in the November 2010 election.

PASSED AND ADOPTED at a regular meeting of the Town Council of the Town of Loomis on the 10th day of August, 2010, by the following vote:

AYES: NOES: ABSTAIN: ABSENT:	
	Mayor
ATTEST:	APPROVED AS TO FORM:
Town Clerk	Town Attorney



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THE PROBLEM: STATE RAIDS AND BORROWING ARE JEOPARDIZING PUBLIC SAFETY, EMERGENCY RESPONSE, TRANSPORTATION, TRANSIT AND OTHER VITAL LOCAL SERVICES.

California voters have overwhelmingly passed separate ballot measures to dedicate local funding sources to essential local services and to prevent the State from shifting or raiding local government, transit and transportation funds. Despite this, last year the State passed a budget that borrowed and took approximately \$5 billion in city, county, transit, redevelopment and special district funds. The state could take billions more this year. These raids and borrowing are jeopardizing the services Californians need most:

- Police, fire and emergency 911 services have been cut.
- Healthcare services for children, seniors and the disabled are being slashed.
- Road repair and maintenance, congestion relief and safety improvements are constantly at risk.
- Public transit like buses, commuter rail and shuttles are being slashed and fares are being raised.
- Parks and libraries are closing, and other local government services critical to protect our neighborhoods and improve our quality of life are shutting down.
- Vital community economic development and job creation projects are being shut down.

PROP. 22 IS THE SOLUTION: PROHIBIT THE STATE FROM RAIDING LOCAL GOVERNMENT, TRANSIT AND TRANSPORTATION FUNDS.

Prop. 22, the Local Taxpayer, Public Safety and Transportation Protection Act, on the November 2010 statewide ballot, would:

- Prohibit the State from taking, borrowing or redirecting local taxpayer funds dedicated to public safety, emergency response and other vital local government services. Prop. 22 would close loopholes to prevent taking local taxpayer funds currently dedicated to cities, counties, special districts and redevelopment agencies. It would also revoke the State's authority to borrow local government property tax funds.
- Protect vital, dedicated transportation and public transit funds from State raids. Prop. 22 would prohibit the State from redirecting, borrowing or taking the gasoline excise tax (HUTA) allocated to

- cities and counties for local street and road maintenance and improvements. Prop. 22 also prohibits the State from taking or redirecting public transportation account revenues dedicated to public transit.
- Protect local taxpayers by keeping more of our local tax dollars local where there's more accountability to voters, and by ensuring once and for all that our gas taxes go to fund road improvements. Prop. 22 also reduces pressure for local tax and fee increases that become necessary when the State redirects local funds.

Paid for by Yes on 22/Californians to Protect Local Taxpayers and Vital Services, a coalition of taxpayers, public safety, local government, transportation, business and labor, with major funding from the League of California Cities (non-public funds and CitiPAC) and the California Alliance for Jobs Rebuild California Committee

1121 L Street, #803 | Sacramento, CA 95814



PROTECT LOCAL SERVICES. STOP STATE RAIDS!

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Californians to Protect Local Taxpayers and Vital services is a coalition of local governments, transportation advocates, business, labor, public safety and others that is working to place the Local Taxpayers, Public Safety and Transportation Protection Act on the November 2010 ballot.

The Act would stop the State from borrowing or raiding funding that voters have dedicated for local public safety, transportation, transit and essential local government services. To learn more about the Act, click here.

Coalition List (as of 7/16/2010)

PUBLIC SAFETY

California Fire Chiefs Association California Police Chiefs Association Fire Districts Association of California Peace Officers Research Association of California California Association of Code Enforcement Officers Central Valley Fire Chiefs Association Los Angeles Area Fire Chiefs Association Monterey County Deputy Sheriff's Association Orange County Fire Chiefs Association Riverside County Fire Chiefs Association San Diego County Fire Chiefs' Association Santa Cruz County Fire Chiefs Association South Bay Fire Chiefs' Association Ventura County Fire Chief's Association Association for Los Angeles Deputy Sheriffs Los Angeles County Police Chiefs Association Boulder Creek Fire Protection District Beverly Hills Fire Department Chino Valley Independent Fire District Escondido Firefighters Association, Local 3842

Novato Fire Protection District
Orange County Fire Authority
Police Officers Association of Lodi
Santa Fe Springs Fire Rescue
San Bernardino County Safety Employees' Benefit
Association
Santa Cruz Police Management Association
Scotts Valley Fire Protection District

LOCAL GOVERNMENT

League of California Cities
California Redevelopment Association
California Special Districts Association
California Contract Cities Association
California Society of Municipal Finance Officers
California Association of Public Cemeteries
California Association of Recreation and Parks
District

California Association of Sanitation Agencies City Clerks Association of California Independent Cities Association Association of Monterey Bay Area Governments Coachella Valley Association of Governments Council of Fresno County Governments Gateway Cities Council of Governments Merced County Association of Governments San Benito County Governments San Luis Obispo Council of Governments South Bay Cities Council of Governments Western Riverside Council of Governments Tehachapi Valley Healthcare District Monterey Regional Waste Management District Costa Mesa Sanitary District Orange County Sanitation District Redevelopment Agency of the City of Vacaville Economic Development Committee of the City of Banning Alameda County Mayors' Conference

Contra Costa County Mayors' Conference

Monterey County Mayors Association

Members

Marin County Council of Mayors and Council

http://www.savelocalservices.com/node/4

Marin County Council or mayors and Council Members

Monterey County Mayors Association
Auburn Public Cemetery District
California Park and Recreation Society
Camp Meeker Recreation and Park District
Conejo Recreation and Park District

Rancho Simi Recreation and Park District
Moss Landing Harbor District
Santa Cruz Public Libraries Joint Powers Board
American Public Works Association;
Monterey Bay Chapter
Planning Director's Association of Orange County

WATER

Association of California Water Agencies
Las Virgenes Municipal Water District
Municipal Water District of Orange County
Tehachapi-Cummings County Water District
Valley Center Water District
Vista Irrigation District
Yuima Municipal Water District

LABOR

California Teamsters Public Affairs Council California Association of Professional Employees, AFL-CIO United Public Employees - Political Action Committee Glendale City Employees Association San Luis Obispo Employees Association Santa Rosa City Employees Association Northern California Carpenters Regional Council Orange County Employees Association San Bernardino Public Employees Association San Joaquin Building Trades Council Whittier City Employees' Association American Federation of State County Municipal Employees MTA/PTSC LOCAL 3634, Los Angeles Amalgamated Transit Union Local 192, Oakland Amalgamated Transit Union Local 256, Sacramento Amalgamated Transit Union Local 276, Stockton Amalgamated Transit Union Local 1027, Fresno Amalgamated Transit Union Local 1225, Monterey-Salinas

Amalgamated Transit Union Local 1555, Oakland
Amalgamated Transit Union Local 1575, San Rafael
Amalgamated Transit Union Local 1704, San Bernardino
Amalgamated Transit Union Local 1756, Arcadia
United Transportation Union
United Transportation Union, Local 23, Santa Cruz

HOUSING

California Housing Consortium

Housing California

California Coalition for Rural Housing

Golden State Manufactured-Home Owners League

CHISPA (Community Housing Improvement Systems and Planning Association, Inc.)

Housing Leadership Council of San Mateo County Non-Profit Housing Association of Northern California Opportune Housing San Diego Housing Federation

COMMUNITY

Alliance for a United Montebello Chula Vista Civic Association Hermosa Beach Community Alliance Human Care Alliance (HCA)

TAXPAYER GROUPS

Alliance of Contra Costa Taxpayers
San Diego County Taxpayers Association

TRANSPORTATION California Transit Association California Alliance for Jobs Capitol Corridor Joint Powers Authority Southern California Transit Advocates The Transit Coalition **Anaheim Transportation Network** Eastern Contra Costa Transit Authority Livermore Amador Valley Transit Authority Long Beach Transit Mendocino Transit Authority Monterey-Salinas Transit North County Transit District Omnitrans, San Bernardino Valley San Benito County Local Transportation Authority Santa Clara Valley Transportation Authority Santa Cruz Metropolitan Transit District Shasta County Regional Transportation Planning Agency South Tahoe Area Transit Authority Transit Alliance for a Better North County Transportation Agency for Monterey County

Transportation Agency for Monterey Count Transportation California Transportation Now Committee, Corona/Norco/District 2 Chapter Truckee North Tahoe Transportation Management Association

Victor Valley Transit Authority
West Contra Costa Transportation Advisory
Committee
Western Contra Costa Transit Authority

BUSINESS

California Chamber of Commerce

California Building Industry Association

California Business Properties Association

California Downtown Association

Arcadia Chamber of Commerce

Azusa Chamber of Commerce

Bell Gardens Chamber of Commerce

Brea Chamber of Commerce

Building Industry Association of Central California

Business Council of San Joaquin County

Cathedral City Chamber of Commerce

Chino Valley Chamber of Commerce

Corona Chamber of Commerce

Costa Mesa Chamber of Commerce

Culver City Chamber of Commerce

Desert Hot Springs Chamber of Commerce

Downtown Stockton Alliance

Fairfield Suisun Chamber of Commerce

Fillmore Realty and Financial Services

Fontana Chamber of Commerce

Foster City Chamber of Commerce

Fullerton Chamber of Commerce

Garden Grove Chamber of Commerce

Greater Bakersfield Chamber of Commerce

Greater Lakewood Chamber of Commerce

Greater Merced Chamber of Commerce

Greater Riverside Chambers of Commerce

Greater Riverside Hispanic Chamber of Commerce

Greater Tehachapi Economic Development Council

Indio Chamber of Commerce

Inland Empire African American Chamber of Commerce

Inland Empire Chamber Legislative Alliance

Inland Valley Business Alliance

Irvine Chamber of Commerce

Kern County Hispanic Chamber of Commerce

La Quinta Chamber of Commerce

La Verne Chamber of Commerce

Lake Elsinore Valley Chamber of Commerce

Lodi Chamber of Commerce

Milpitas Chamber of Commerce

Montclair Chamber of Commerce

Montebello Mid-Management Association

Monterey County Hospitality Association

Monterey Peninsula Chamber of Commerce

Moreno Valley Chamber of Commerce

Morgan Hill Chamber of Commerce and Visitors Center

Mountain View Chamber of Commerce

Murrieta Chamber of Commerce

Nationwide Realty Management LLC

North Orange County Legislative Alliance

Ontario Chamber of Commerce

Orange County Hispanic Chamber of Commerce

Palo Alto Chamber of Commerce

Palos Verdes Peninsula Chamber of Commerce

Rancho Cucamonga Chamber of Commerce

Rancho Mirage Chamber of Commerce

Red Bluff/Tehama County Chamber of Commerce

Redlands Chamber of Commerce

Redwood City - San Mateo County Chamber of

Commerce

Regional Chamber Alliance, Serving cities of Santa Fe

Springs, Whittier, Norwalk, Pico Rivera, and La Mirada

Salinas Valley Builders Exchange

Salinas Valley Chamber of Commerce

San Benito County Chamber of Commerce

San Bernardino Area Chamber of Commerce

San Carlos Chamber of Commerce

San Diego South County Chamber of Commerce

San Gabriel Valley Economic Partnership

San Gabriel Valley Legislative Coalition of Chambers

San Joaquin Partnership, Inc.

San Mateo Area Chamber of Commerce

Santa Clara Chamber of Commerce

Santa Maria Valley Chamber of Commerce

Silicon Valley Leadership Group

Santa Rosa Chamber of Commerce

South Bay Association of Chambers of Commerce

South Gate Chamber of Commerce

South Orange County Regional Chambers of Commerce

South San Francisco Chamber of Commerce

Southwest California Legislative Council

Sunnyvale Chamber of Commerce

Temecula Valley Chamber of Commerce

Thomas and Associates

Tuolumne County Chamber of Commerce

Valley Industry & Commerce Association

Victorville Chamber of Commerce

Wildomar Chamber of Commerce

Yorba Linda Chamber of Commerce

Yucca Valley Chamber of Commerce Southern Sierras Chapter, National Electrical

Contractors Association

CITIES

City of Albany City of Adelanto

City of American Canyon

City of Angels City of Antioch City of Arcadia City of Arcata

City of Arroyo Grande

City of Artesia City of Arvin City of Atascadero City of Atwater City of Auburn City of Avalon City of Avenal City of Azusa

City of Bakersfield City of Baldwin Park

City of Banning City of Beaumont City of Benicia City of Beverly Hills

City of Big Bear Lake City of Bishop City of Blue Lake

City of Blythe City of Bradbury

City of Brawley

City of Brea

City of Buena Park City of Burlingame

City of Calabasas

City of California City

City of Calimesa City of Campbell

City of Canyon Lake

City of Capitola

City of Carmel-by-the-Sea

City of Carson

City of Cathedral City

City of Ceres City of Cerritos City of Chino

City of Chino Hills City of Chowchilla

City of Chula Vista City of Claremont

City of Clayton

City of Cloverdale

City of Clovis

City of Coachella

City of Coalinga City of Commerce

City of Concord

City of Corona

City of Coronado

City of Cotati

City of Culver City

City of Cupertino

City of Cypress City of Daly City

City of Delano

City of Del Rey Oaks

City of Desert Hot Springs

City of Diamond Bar

City of Dinuba

City of Dixon City of Dorris

City of Dublin

City of Elk Grove

City of Emeryville

City of Encinitas

City of Escondido

City of Exeter City of Ferndale

City of Fontana

City of Fortuna

City of Foster City

City of Fountain Valley

City of Fowler

City of Fresno City of Gardena

City of Garden Grove

City of Gilroy

City of Glendale

City of Goleta

City of Gonzales

City of Grass Valley

City of Greenfield City of Gridley

City of Grover Beach

City of Half Moon Bay

City of Hayward

City of Hanford City of Hemet

City of Hercules

City of Hermosa Beach

City of Hesperia

City of Hidden Hills City of Highland

City of Huntington Beach City of Huntington Park

City of Huron

City of Imperial

City of Imperial Beach

City of Indian Wells

City of Inglewood

City of Irvine

City of Kerman

City of King

City of Kingsburg

City of Lafayette

City of Laguna Hills

City of Lake Forest

City of Lakewood

City of La Cañada Flintridge

City of La Habra

City of La Mesa

City of La Mirada

City of La Palma

City of La Puente

City of La Quinta

City of La Verne

City of Lake Forest

City of Lancaster

City of Larkspur

City of Lawndale

City of Lemoore

City of Lindsay

City of Lodi

City of Lomita

City of Lompoc

City of Los Banos

City of Lynwood

City of Madera

City of Malibu

City of Marina

City of Martinez

City of Manhattan Beach

City of Maywood

City of McFarland

City of Menifee

City of Merced City of Millbrae City of Milpitas City of Mission Viejo City of Modesto City of Monrovia City of Montclair City of Monte Sereno City of Moorpark

City of Moreno Valley City of Morgan Hill City of Mountain View

City of Murrieta City of Napa City of Newark

City of Newport Beach

City of Norco City of Novato City of Oakdale City of Ojai City of Ontario City of Orange Cove

City of Orinda City of Orland

City of Pacific Grove

City of Pacifica City of Palmdale City of Palm Springs City of Paramount City of Parlier City of Pasadena City of Perris City of Petaluma City of Pinole City of Placentia

City of Poway City of Rancho Cucamonga

City of Rancho Mirage City of Red Bluff City of Redding

City of Redwood CIty

City of Reedley City of Ridgecrest City of Rio Vista City of Ripon City of Riverside

City of Rolling Hills City of Rosemead City of Sacramento

City of Salinas City of Sanger City of San Buenaventura

City of San Bruno City of San Carlos City of San Clemente City of San Diego City of San Dimas

City of San Gabriel City of San Jacinto City of San Jose

City of San Luis Obispo

City of San Mateo City of San Pablo City of San Rafael City of Sand City City of Santa Ana City of Santa Clarita City of Santa Cruz City of Santa Maria City of Santa Monica City of Santa Rosa

City of Santa Fe Springs

City of Saratoga City of Scotts Valley City of Seal Beach City of Sebastopol City of Selma City of Shafter City of Signal Hill City of Solana Beach City of Soledad City of Sonoma

City of South El Monte City of South Lake Tahoe City of South San Francisco

City of Stanton City of Stockton City of Sunnyvale City of Taft

City of Sonora

City of Temecula City of Torrance City of Tracy City of Tulare City of Turlock

City of Twentynine Palms

City of Ukiah City of Upland City of Vacaville City of Vallejo

City of Visalia City of Vista City of Walnut

City of Walnut Creek

City of Wasco

City of Waterford City of West Hollywood City of Wheatland City of Whittier City of Winters City of Woodlake City of Yuba City City of Yucaipa Town of Apple Valley Town of Hillsborough Town of Los Gatos Town of San Anselmo Town of Windsor

COUNTIES

Town of Yountville

County of Kern County of Riverside County of San Bernardino County of Stanislaus

LOCAL ELECTED OFFICIALS

Supervisor Mike Kerns, Sonoma County Mayor Pro Tem Steve Adams, City of Riverside Mayor John Addleman, City of Rolling Hills Estates Mayor Don Adolph, City of La Quinta Mayor Luis Alejo, City of Watsonville, Central Coast Vice-Chair of the Chicano Latino Caucus of the CA **Democratic Party** Mayor Walt Allen, City of Covina Mayor Bruce Barrows, City of Cerritos Mayor Bob Botts, City of Banning Mayor Daryl Busch, City of Perris Mayor Corey Calaycay, City of Claremont Mayor Kelly Chastain, City of Colton Mayor Larry Crandall, City of Fountain Valley Mayor Keith Curry, City of Newport Beach Mayor Marlin "Skip" Davies, City of Woodland Mayor Brian DeForge, City of Beaumont Mayor Chuck Della Sala, City of Monterey Mayor Ron Dellums, City of Oakland Mayor Pro Tem Bud England, Cathedral City Mayor Maryetta Ferre, City of Grand Terrace Mayor Bob Foster, City of Long Beach Mayor Pro Tem Kristy Franklin, City of La Quinta Mayor Carmelita Garcia, City of Pacific Grove Mayor Ron Garcia, City of Brea Mayor Pat Gilbreath, City of Redlands

Mayor Charlie Goeken, City of Waterford Mayor Victor Gomez, City of Hollister Mayor Pro Tem Robin Hastings, City of Moreno Valley Mayor Carol Herrera, City of Diamond Bar Mayor Rick Herrick, City of Big Bear Lake Mayor Nancy Horton, City of Canyon Lake Mayor Jim Hyatt, City of Calimesa Mayor Farrell Jackson, City of Oakdale Mayor Pro Tem Bill Jahn, City of Big Bear Lake Mayor Kevin Johnson, City of Sacramento Mayor Pro Tem Steve Jones, City of Garden Grove Mayor Pro Tem Tom Lackey, City of Palmdale Mayor Pro Tem Randon Lane, City of Murrieta Mayor James C. Ledford Jr., City of Palmdale Mayor Paul Leon, City of Ontario Mayor Penny Lilburn, City of Highland Mayor Pro Tem Scott Matas, City of Desert Hot **Springs** Mayor Chad Mayes, Town of Yucca Valley Mayor Eric McBride, City of Hemet Mayor Sue McCloud, City of Carmel-by-the-Sea Mayor Pro Tem Marsha McLean, City of Santa Clarita

Mayor Melissa Melendez, City of Lake Elsinore

Mayor Pro Tem Dennis Michael, City of Rancho Cucamonga Mayor Pro Tem Richard P. Montgomery, City of Manhattan Beach Mayor Walt Murken, City of Escalon Mayor John Murray, City of Lemoore Mayor Pro Tem Mary Ann Nihart, City of Pacifica Mayor Mark Nuaimi, City of Fontana Mayor Yvonne Parks, City of Desert Hot Springs Mayor David Pendergrass, Sand City Mayor Curt Pringle, City of Anaheim Mayor Miguel Pulido, City of Santa Ana Mayor Chuck Reed, City of San Jose Mayor Margie Rice, City of Westminster Mayor Pro Tem Ron Roberts, City of Temecula Mayor Todd Rogers, City of Lakewood Mayor Mike Rotkin, City of Santa Cruz Mayor Jerry Sanders, City of San Diego Mayor Kristy Sayles, City of Lathrop Mayor Chester "Skip" Schaufel, City of Ione Mayor Ann Schwab, City of Chico Mayor Pro Tem Stan Skipworth, City of Corona Mayor Pro Tem Annette Smith, City of Patterson Mayor David W. Smith, City of Newark Mayor Thurston "Smitty" Smith, City of Hesperia Mayor Karen Spiegel, City of Corona Mayor Bill Spriggs, City of Merced Mayor Pro Tem Marsha Swanson, City of Wildomar Mayor Ashley Swearengin, City of Fresno Mayor Pro Tem Barry Gene Talbot, City of Canyon Lake Mayor Bob Taylor, City of Brentwood Mayor Craig Vejvoda, City of Tulare Mayor Antonio R. Villaraigosa, City of Los Angeles Mayor Pro Tem Alan Wapner, City of Ontario Mayor Laurene Weste, City of Santa Clarita Mayor H. Abram Wilson, City of San Ramon Mayor Stefan Wolowicz, City of Rancho Palos Verdes Mayor Pro Tem Ella Zanowic, City of Calimesa Vice Mayor Jan Arbuckle, City of Grass Valley Vice Mayor Ryan Coonerty, City of Santa Cruz Vice Mayor Steven M. Detrick, City of Elk Grove Vice Mayor Steve Di Memmo, City of San Jacinto Vice Mayor Joe DiDuca, Town of Paradise Vice Mayor John Dunbar, Town of Yountville Vice Mayor Curtis Hunt, City of Vacaville

Vice Mayor Linda Koelling, Foster City

Vice Mayor Zack Scrivner, City of Bakersfield

Vice Mayor Karen Stepper, Town of Danville

Vice Mayor Jerry Thorne, City of Pleasanton Council Member Candace Andersen, Town of Danville

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Council Member Kathy Azevedo, City of Norco
Council Member Kevin Bash, City of Norco
Council Member Stan Beckham, City of Tehachapi
Council Member Laura Bettencourt, City of Palmdale
Council Member Neil Blais, City of Rancho Santa
Margarita

Council Member Randy Bomgaars, City of Bellflower Council Member Jim Bowman, City of Ontario Council Member Cheryl Brothers, City of Fountain Valley

Council Member Thomas Buckley, City of Lake Elsinore

Council Member Brian Campbell, City of Rancho Palos Verdes

Council Member William Canning, City of Sonora Council Member Joe Carchio, City of Huntington Beach

Council Member Ling-Ling Chang, City of Diamond Bar

Council Member Gil Coerper, City of Huntington Beach

Council Member Pete Constant, City of San Jose Council Member Mary Craton, City of Canyon Lake

Council Member Doug Davert, City of Tustin

Council Member Steve DeBrum, City of Manteca

Council Member John Denver, City of Menifee

Council Member Steve Diels, City of Redondo Beach

Council Member Mike Dispenza, City of Palmdale

Council Member Debra Dorst-Porada, City of Ontario

Council Member Diane DuBois, City of Lakewood

Council Member Maryann Edwards, City of Temecula

Council Member Jordan Ehrenkranz, City of Canyon Lake

Council Member Laurie Ender, City of Santa Clarita

Council Member Linda Evans, City of La Quinta

Council Member Scott Farnam, City of Wildomar

Council Member Frank Ferry, City of Santa Clarita

Council Member Larry Forester, City of Signal Hill

Council Member Jeff Fox, City of Beaumont

Council Member Raymond Friend, City of Hollister

Council Member Laurie Gallian, City of Sonoma

Council Member Mike Gardner, City of Riverside

Council Member Charlie Gay, City of Ripon

Council Member Rick Gibbs, City of Murrieta

Council Member Paul Glaab, City of Laguna Niguel

Council Member Dean Glaser, City of Fortuna

Council Member James Goodhart, City of Palos Verdes

Estates

Council Member Erin Hannigan, City of Vallejo
Council Member Brad Hawn, City of Modesto
Council Member Terry Henderson, City of La Quinta
Council Member Vince Hernandez, City of Manteca
Council Member Mike Holmes, City of Auburn
Council Member Peter Herzog, City of Lake Forest
Council Member Steven D. Hofbauer, City of
Palmdale

Council Member Mike Hudson, Suisun City
Council Member Ben Johnson, City of Pittsburg
Council Member Bob Johnson, City of Lodi
Council Member Bob Kellar, City of Santa Clarita
Council Member Chas Kelley, City of San Bernardinc
Council Member Richard Kite, City of Rancho Mirage
Council Member Ken Krause, City of Waterford
Council Member Garry Krebbs, City of Ripon
Council Member Darcy Kuenzi, City of Menifee
Council Member Don Lane, City of Santa Cruz
Council Member Robin Lowe, City of Hemet

Council Member Frank Luckino, Town of Yucca Valley

Council Member Chris Mac Arthur, City of Riverside Council Member John Machisic, City of Banning Council Member Mike Maciel, City of Tracy Council Member Robert "Bob" Magee, City of Lake Elsinore

Council Member Scott Mann, City of Menifee Council Member Dr. Bill Marble, City of Woodland Council Member Charles Marsala, Town of Atherton Council Member Thomas Martin, City of Maywood Council Member Cynthia Mathews, City of Santa Cru: Council Member Doug McAllister, City of Murrieta Council Member Larry McCallon, City of Highland Council Member Ryan McEachron, City of Victorville Council Member Robert Ming, City of Laguna Niguel Council Member Eugene Montanez, City of Corona Council Member Debby Moorhead, City of Manteca Council Member JoAnne Mounce, City of Lodi Council Member Scott Nassif, Town of Apple Valley Council Member Scott Nelson, City of Placentia Council Member Steve Nolan, City of Corona Council Member Greg Nordbak, City of Whittier Council Member Michael O'Leary, City of Culver City Council Member Kristin Olsen, City of Modesto Council Member Chuck Page, City of Saratoga Council Member Joshua Pedrozo, City of Merced Council Member Scott Perkins, City of San Ramon

Council Member Julie Pierce, City of Clayton

Council Member Robert Poythress, City of Madera

Council Member Jan Pye, City of Desert Hot Springs

Council Member William Quirk, City of Hayward

Council Member Susan Rhilinger, City of Torrance

Council Member Steve Rice, City of Los Gatos

Council Member John Roberts, City of Fontana

Council Member Don Robinson, City of Banning

Council Member Janice Rutherford, City of Fontana

Council Member Jason Scott, City of Corona

Council Member David Shawver, City of Stanton

Council Member Dejeune Shelton, City of Patterson

Council Member Marty Simonoff, City of Brea

Council Member Greig Smith, City of Los Angeles

Council Member Frank Sollecito, City of Monterey

Council Member L. Allan Songstad Jr., City of Laguna Hills

Council Member Richard A. Stewart, City of Moreno Valley

Council Member Gary Thomasian, City of Murrieta

Council Member Miguel Ucovich, Town of Loomis

Council Member Jesse Villarreal, City of Coachella

Council Member Steve Villegas, City of Salinas

Council Member Joe Vinatieri, City of Whittier

Council Member Acquanetta Warren, City of Fontana

Council Member Mike Wasserman, City of Los Gatos

Council Member Lupe Ramos Watson, City of Indio

Council Member James Yarbrough, City of Anderson

Council Member Frank V. Zerunyan, City of Rolling Hills Estates

Council Member Dennis Zine, City of Los Angeles

LOCAL OFFICIALS

Fire Chief Wolfgang Knabe, City of Fullerton Parks and Recreation Commissioner Anthony Armendarez, City of Norwalk



Subject Areas

Products

Sitemap

Other Resources

Ballot/Initiatives

Careers

Submitted July 15, 2010

Proposition 22

Prohibits the State from Taking Funds Used for Transportation or Local Government Projects and Services. Initiative Constitutional Amendment.

Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact

■ **Fiscal Impact:** Decreased state General Fund spending and/or increased state revenues, probably in the range of \$1 billion to several billions of dollars annually. Comparable amounts of increased funding for transportation and redevelopment.

Yes/No Statement

A **YES** vote on this measure means: The state's authority to use or redirect state fuel tax and local property tax revenues would be significantly restricted.

A **NO** vote on this measure means: The state's current authority over state fuel tax and local property tax revenues would not be affected.

Background

Under the State Constitution, state and local government funding and responsibilities are interrelated. Both levels of government share revenues raised by some taxes—such as sales taxes and fuel taxes. Both levels also share the costs for some programs—such as many health and social services programs. While the state does not receive any property tax revenues, it has authority over the distribution of these revenues among local agencies and schools.

Over the years, the state has made decisions that have affected local government revenues and costs in various ways. Some of these decisions have benefited the state fiscally, and others have benefited local governments. For example, in the early 1990s, the state permanently shifted a share of city, county, and special district property tax revenues to schools. These shifts had the effect of reducing local agency resources and reducing state costs for education. Conversely, in the late 1990s, the state changed laws regarding trial court program funding. This change had the effect of shifting local agency costs to the state.

In recent years, the state's voters have amended the Constitution to limit the state's authority over local finances. Under Proposition 1A of 2004, the state no longer has the authority to permanently shift city, county, and special district property tax revenues to schools, or take certain other actions that affect local governments. In addition, Proposition 1A of 2006 restricts the state's ability to borrow state gasoline sales tax revenues. These provisions in the Constitution, however, do not eliminate state authority to temporarily borrow or redirect some city, county, and special district funds. In addition, these propositions do not eliminate the state's authority to redirect local redevelopment agency revenues. (Redevelopment agencies work on projects to improve blighted urban areas.)

Proposal

As Figure 1 summarizes, this measure reduces or eliminates the state's authority to:

- Use state fuel tax revenues to pay debt service on state transportation bonds.
- Borrow or change the distribution of state fuel tax revenues.
- Redirect redevelopment agency property taxes to any other local government.
- Temporarily shift property taxes from cities, counties, and special districts to schools.
- Use vehicle license fee (VLF) revenues to reimburse local governments for state mandated costs.

As a result, this measure affects resources in the state's General Fund and transportation funds. The General Fund is the state's main funding source for schools, universities, prisons, health, and social services programs. Transportation funds are placed in separate accounts and used to pay for state and local transportation programs.

Figure 1

Major Provisions of Proposition 22

- Restrictions Regarding State Fuel Taxes
 - Reduces state's authority to use funds to pay debt service on transportation bonds.
 - Prohibits borrowing of funds by the state.

- Limits state authority to change distribution of funds.
- Other Restrictions on the State
 - Prohibits redirection of redevelopment property tax revenues.
 - Eliminates state authority to temporarily shift property tax revenues from cities, counties, and special districts.
 - Prohibits state from using vehicle license fee revenues to pay for state-imposed mandates.
- Enforcement
 - Repeals state laws enacted after October 20, 2009 if they conflict with the measure.
 - Provides reimbursement if the state violates any term of the measure.

Use of Funds to Pay for Transportation Bonds

State Fuel Taxes. As Figure 2 shows, the state annually collects about \$5.9 billion in fuel tax revenues for transportation purposes—with most of this amount coming from a 35.3 cents per gallon excise tax on gasoline. The amounts shown in Figure 2 reflect changes adopted in early 2010. Prior to these changes, the state charged two taxes on gasoline: an 18 cents per gallon excise tax and a sales tax based on the cost of the purchase. Under the changes, the state collects the same amount of total revenues but does not charge a state sales tax on gasoline. (These state fuel tax changes did not affect the local sales tax on gasoline.) Part of the reason the state made these changes is because revenues from the gasoline excise tax can be used more flexibly than sales tax revenues to pay debt service on transportation bonds.

Figure 2

Current State Fuel Tax Revenues for Transportation Purposes^a
2010-11
(In Millions)

Fuel	Excise Tax	Sales Tax
Gasoline	\$5,100	_
Diesel	470	\$300
Totals	\$5,570	\$300

a Local governments also charge taxes on fuels. The figure does not show these local revenues.

Current Use of Fuel Tax Revenues. The main uses of state fuel tax revenues are (1) constructing and maintaining highways, streets, and roads and (2) funding transit and intercity rail services. In addition, the state uses some of its fuel tax revenues to pay debt-service costs on voter-approved transportation bonds. In the current year, for example, the state will use about \$850 million of fuel tax revenues to pay debt-service costs on bonds issued to fund highway, road, and transit

projects. In future years, this amount is expected to increase to about \$1 billion annually.

Reduces State Authority. The measure reduces state authority to use fuel tax revenues to pay for bonds. Under the measure, the state could not use fuel tax revenues to pay for any bonds that have already been issued. In addition, the state's authority to use fuel tax revenues to pay for bonds that have not yet been issued would be significantly restricted.

Because of these restrictions, the state would need to pay about \$1 billion of annual bond costs from its General Fund rather than from transportation accounts. (In the current year, the amount would be somewhat less because the state would have paid some of its bond costs using fuel tax revenues by the time of the election.) This, in turn, would (1) increase the amount of funds the state would have available to spend for transportation programs and (2) reduce the amount of General Fund resources the state would have available to spend on non-transportation programs.

Borrowing of Fuel Tax Revenues

Current Authority to Borrow. While state fuel tax revenues generally must be used for transportation purposes, the state may use these funds for other purposes under certain circumstances. Specifically:

- Borrowing for Cash Flow Purposes. The state historically has paid out most of its General Fund expenses between July and December of each year, but received most of its revenues between January and June. To help manage this uneven cash flow, the state often borrows funds from various state accounts, including fuel tax funds, on a temporary basis. The cash flow loans of fuel tax funds often total \$1 billion or more.
- Borrowing for Budget-Balancing Purposes. In cases of severe state fiscal hardship, the state may use fuel tax revenues to help address a budgetary problem. The state must pay these funds back within three years. For example, at the time this analysis was prepared, the proposed 2010–11 state budget included a \$650 million loan of state fuel tax revenues to the state General Fund.

Prohibits Borrowing. This measure generally prohibits fuel tax revenues from being loaned—either for cash flow or budget-balancing purposes—to the General Fund or to any other state fund. The state, therefore, would have to take alternative actions to address its short-term borrowing needs. These actions could include borrowing more from private markets, slowing state expenditures to accumulate larger reserves in its accounts, or speeding up the collection of tax revenues. In place of budgetary borrowing, the state would have to take alternative actions to balance future General Fund budgets—such as reducing state spending or increasing state taxes.

Distribution of Fuel Tax Revenues

Current Distribution. Roughly two-thirds of the state's fuel tax revenues are spent by the state, and the rest is given to cities, counties, and transit districts. Although state law specifies how much money local agencies shall receive, the Legislature may pass a law with a majority vote of each house to change these funding distributions. For example, the state has made various changes to the allocation of transit funding over recent years.

Limits Changes to Distribution. This measure constrains the state's authority to change the distribution of state fuel tax revenues to local agencies. In the case of fuel excise taxes, the measure requires that the formula to distribute these tax revenues to local governments for the construction or maintenance of local streets and roads be the one that was in effect on June 30, 2009. (At that time, local governments received the revenues generated from 6 cents of the 18 cents being collected from the fuel excise tax.) Under this measure, the state could enact a law to change this allocation, but only by a two-thirds vote of each house of the Legislature and after the California Transportation Commission conducted a series of public hearings.

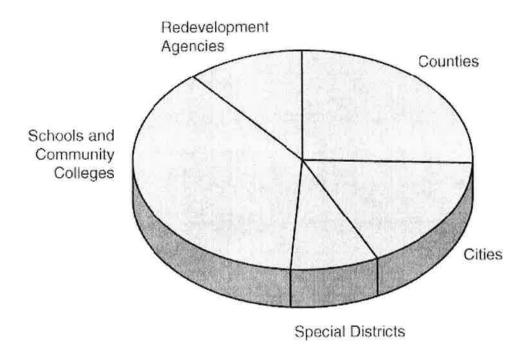
In the case of diesel sales tax revenues (used primarily for transit and transportation planning), current law requires that the funds be distributed 25 percent to the state and 75 percent to local governments, beginning in 2011–12. The measure specifies that the funds instead be split equally between local and state programs. This change in diesel sales tax revenue distribution, therefore, would provide somewhat lower ongoing funding for local transit purposes and more funding for state transit purposes than otherwise would be the case. Under the measure, the state could not change this distribution of funds.

Allocation of Property Tax Revenues

Current Property Tax Distribution. California property owners pay a 1 percent tax on the value of their homes and other properties, plus any additional property tax rates for voter-approved debt. State law specifies how county auditors are to distribute these revenues among local governments. Figure 3 shows the average share of property tax revenues local governments receive.

Figure 3
Estimated Local Government Shares of the 1 Percent Property Tax

Statewide Average



Excludes effect of any temporary property tax shifts.

State law allows the state to make some changes to the distribution of property tax revenues. For example, the state may require redevelopment agencies to shift revenues to nearby schools. Recently, the state required redevelopment agencies to shift \$2 billion of revenues to schools over two years. (This amount is roughly 15 percent of total redevelopment revenues.) In addition, during times of severe state fiscal hardship, the state may require that a portion of property tax revenues be temporarily shifted away from cities, counties, and special districts. In this case, however, the state must repay the local agencies for their losses within three years, including interest. Recently, the state required these agencies to shift \$1.9 billion of funds to schools. The major reason the state made these revenue shifts was to reduce state General Fund costs for education and other programs.

Reduces State Authority. This measure prohibits the state from enacting new laws that require redevelopment agencies to shift funds to schools or other agencies. The measure also eliminates the state's authority to shift property taxes temporarily during a severe state fiscal hardship. Under the measure, therefore, the state would

have to take other actions to balance its budget in some years—such as reducing state spending or increasing state taxes.

Use of VLF Revenues

Current VLF. California vehicle owners pay a VLF based on their vehicle's value at a rate of 1.15 percent, including a 0.65 percent ongoing rate and a 0.50 percent temporary rate. Most VLF revenues are distributed to local governments.

Current Mandate Payments. The state generally must reimburse local governments when it "mandates" that they provide a new program or higher level of service. The state usually provides reimbursements through appropriations in the annual budget act or by providing other offsetting funds.

Restricts Use of VLF Funds. This measure specifies that the state may not reimburse local governments for a mandate by giving them an increased share of VLF revenues collected under the ongoing rate. Under the measure, therefore, the state would have to reimburse local governments using other resources.

State Laws That Are in Conflict With This Proposition

Voids Recent Laws. Any law enacted between October 20, 2009 and November 2, 2010 that is in conflict with this proposition would be repealed. Several factors make it difficult to determine the practical effect of this provision. First, parts of this measure would be subject to future interpretation by the courts. Second, in the spring of 2010, the state made significant changes to its fuel tax laws, and the full effect of this measure on these changes is not certain. Finally, at the time this analysis was prepared (early in the summer of 2010), the state was considering many new laws and funding changes to address its major budget difficulties. As a result, it is not possible to determine the full range of state laws that could be affected or repealed by this measure.

Requires Reimbursement for Future Laws. Under this measure, if a court ruled that the state violated a provision of Proposition 22, the State Controller would reimburse the affected local governments or accounts within 30 days. Funds for these reimbursements, including interest, would be taken from the state General Fund and would not require legislative approval.

Fiscal Effects

State General Fund

Effect in 2010–11. This measure would (1) shift some debt-service costs to the state General Fund and (2) prohibit the General Fund from borrowing fuel tax

revenues. As a result, the measure would reduce resources available for the state to spend on other programs, probably by about \$1 billion in 2010–11. To balance the budget, the state would have to take other actions to raise revenues and/or decrease spending. Overall, the measure's immediate fiscal effect would equal about 1 percent of total General Fund spending. As noted above, the measure also would repeal laws passed after this analysis was prepared that conflicted with its provisions.

Longer-Term Effect. Limiting the state's authority to use fuel tax revenues to pay transportation bond costs would increase General Fund costs by about \$1 billion annually for the next couple of decades. In addition, the measure's constraints on state authority to borrow or redirect property tax and redevelopment revenues could result in increased costs or decreased resources available to the General Fund in some years. The total annual fiscal effect from these changes is not possible to determine, but could range from about \$1 billion (in most years) to several billion dollars (in some years).

State and Local Transportation Programs and Local Government

The fiscal effect of the measure on transportation programs and local governments largely would be the *opposite* of its effect on the state's General Fund. Under the measure, the state would use General Fund revenues—instead of fuel tax revenues—to pay for transportation bonds. This would leave more fuel tax revenues available for state and local transportation programs.

In addition, limiting the state's authority to redirect revenues likely would result in increased resources being available for redevelopment and state and local transportation programs. Limiting the state's authority to borrow these revenues likely would also result in more stable revenues being available for local governments and transportation. The magnitude of this fiscal effect is not possible to determine, but could be in the range from about \$1 billion (in most years) to several billions of dollars (in some years).

Return to Propositions Return to Legislative Analyst's Office Home Page